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COMMISSION OF THE EUROPEAN COMMUNITIES

Brussels,  
COM(2004)

2004/0152 (COD)

Amended proposal for a

**DECISION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL**

**Creating the "YOUTH IN ACTION" programme for the period 2007-2013**

## EXPLANATORY MEMORANDUM

### 1. BACKGROUND

- (1) On 14 July 2004, the Commission adopted a proposal for a Decision of the European Parliament and of the Council creating the “YOUTH IN ACTION” programme for the period 2007-2013<sup>1</sup>. This proposal was forwarded to the European Parliament and the Council on 15 July 2004.
- (2) The European Economic and Social Committee gave its opinion on 10 March 2005<sup>2</sup>.
- (3) The Committee of the Regions gave its opinion on 17 November 2004<sup>3</sup>.
- (4) The European Parliament gave its opinion at first reading on 25 October 2005<sup>4</sup>.
- (5) The Council adopted a partial political agreement on the 15 November 2005 and a large number of European Parliament’s amendments have been incorporated into the Council text either in whole, in part or in essence.

### 2. OBJECTIVE OF THE COMMISSION'S PROPOSAL

The YOUTH IN ACTION programme will primarily aim to promote experiences of European citizenship by young people by offering them, ways and means to make it more concrete through various forms of active engagement, at European level as well as at national and local levels.

It should also seek to promote solidarity between young people, inter alia, in order to strengthen social cohesion in the Union and to promote mutual understanding of young people in different countries. It should also promote the sense of initiative, the creativity and the entrepreneurial spirit of young people and to make it possible for them to acquire the competences essential to their personal and professional development.

Finally, it should contribute to developing the quality of support systems for youth activities and the ability of youth organisations to foster youth activities and to promote European cooperation on youth policy. The avowed aim is to maximise the impact of Community action at national, regional and local levels whilst fully abiding by the principle of subsidiarity. In order to achieve these aims, the programme will have five separate and mutually complementary strands.

The amended proposal integrates all the modifications adopted by the Council on its political agreement of the 15<sup>th</sup> of November 2005. Furthermore, the Commission’s

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<sup>1</sup> COM (2004) 471 final  
<sup>2</sup> OJ C 234, 22 September 2005 p. 46  
<sup>3</sup> OJ C 71, 22 March 2005, p. 34  
<sup>4</sup> OJ C [...], [...], p. [...]

proposal integrates a new financial allocation in line with the financial perspectives and as a result of this has integrated a new age bracket in the programme.

### **3. COMMISSION OPINION ON THE AMENDMENTS ADOPTED BY THE EUROPEAN PARLIAMENT**

On 25 October 2005, the European Parliament adopted 68 amendments. The Commission considers that a large number of the European Parliament's amendments are acceptable in full, in principle or in part, as they improve its proposal and maintain the aims and political viability of the proposal. The Commission can accept, in full or in part, the following amendments:

- **Amendment no. 1** (Inclusion of the reference of equality and anti-discrimination): see Recital 2
- **Amendment no. 3** (Details the different forms of discrimination): see Recital 12
- **Amendment no. 4** (Inclusion of the principle of human rights and fundamental freedoms): see Recital 16
- **Amendment no. 5** (Drafting modification): see Recital 21
- **Amendment no. 6** (Inclusion of a reference to *tolerance* and *diversity*): see Article 2 paragraph 1 b.
- **Amendment no. 7** (Inclusion of a reference to *linguistic diversity*): see Article 2 paragraph 3.
- **Amendment no. 8** (Inclusion of an additional paragraph concerning the participation of young people in democratic life): see Article 3 paragraph 1 ba.
- **Amendment no. 10** (Inclusion of the reference of equality and non-discrimination): see Article 3 paragraph 1 e.
- **Amendment no. 11** (Stresses the importance of taking into account young people with disabilities): see Article 3 paragraph 1 g.
- **Amendment no. 12** (Inclusion of an additional paragraph concerning the informal learning and active citizenship): see Article 3 paragraph 1 ha.
- **Amendment no. 13** (Inclusion of a reference to *tolerance*): see Article 3 paragraph 2.
- **Amendment no. 14** (Drafting modification): see Article 3 paragraph 3.
- **Amendment no. 15** (Improvement of the concept of *youth workers*): see Article 3 paragraph 4b.
- **Amendment no. 16** (Stresses the importance of taking into account young people with disabilities): see Article 3 paragraph 4d.

- **Amendment no. 17** (Inclusion of the local and regional dimension): see Article 3 paragraph 5.
- **Amendment no. 19** (Drafting modification): see Article 4 paragraph 3.
- **Amendment no. 20** (Inclusion of a reference to *tolerance*): see Article 4 paragraph 3.
- **Amendment no. 21** (Describe in a more detailed way the objectives of Action 5): see Article 4 paragraph 4.
- **Amendment no. 22** (Inclusion of the concept of youth *seminars*): see Article 4 paragraph 5.
- **Amendment no. 23** (stresses that the main target 15 to 28 years old): see Article 6 paragraph 2.
- **Amendment no. 26** (Inclusion of a cross reference with art. 11): see Article 8 paragraph 3.
- **Amendment no. 27** (Inclusion of consultation of stakeholders in the evaluation of the programme): see Article 15 paragraph 1.
- **Amendment no. 31** (Inclusion of additional areas to which the programme is contributing): see Article 11 paragraph 3.
- **Amendment no. 32** (Inclusion of a reference to *local actions*): see Article 12 paragraph 1.
- **Amendment no. 34** (Inclusion of a principle of *proportionality*): see Article 14 paragraph 2.
- **Amendment no. 36** (Inclusion of minimum financial thresholds for each action of the programme): see Annex *Management of the programme* chapter.
- **Amendment no. 37** (Covers the preparatory activities designed prepare young people to participate in projects): see Annex Action 1 point 1.1.
- **Amendment no. 39** (Adds an international dimension to the measure 1.3): see Annex Action 1 point 1.3.
- **Amendment no. 40** (Inclusion of minimum financial thresholds for each action of the programme): see Annex *Management of the programme* chapter.
- **Amendment no. 41** (Indicates that EVS project can take place from local to international levels): see Annex Action 2 paragraph 4.
- **Amendment no. 43** (Drafting modification): see Annex title of Action 3
- **Amendment no. 44** (Inclusion of minimum financial thresholds for each action of the programme): see Annex *Management of the programme* chapter.

- **Amendment no. 45** (Stresses that the measure 3.1 is open to all countries which are included in the neighbourhood policy + Russian Federation and Western Balkans countries): see Annex Action 3 paragraph 3.1
- **Amendment no. 46** (Inclusion of minimum financial thresholds for each action of the programme): see Annex *Management of the programme* chapter
- **Amendment no. 47** (Inclusion a reference to the users' guide): see Annex *Information* chapter.
- **Amendment no. 48** (Inclusion of minimum financial thresholds for each action of the programme): see Annex *Management of the programme* chapter.
- **Amendment no. 50** (Include a reference to inclusive language in the publications concerning the programme): see Annex *Action 4 paragraph 4.5*.
- **Amendment no. 51** (Inclusion of minimum financial thresholds for each action of the programme): see Annex *Management of the programme* chapter.
- **Amendment no. 53** (Inclusion a reference to a Data Base): see Annex *Information* chapter.
- **Amendment no. 54** (inclusion of references to sport cultural activities fostering social integration): see Article 2 paragraph 2 and Article 3 paragraph 1e.
- **Amendment no. 55** (Inclusion of deadline for the contracts procedures): see Article 14 paragraph 3a.
- **Amendment no. 58** (Inclusion of the European Youth Week in action 5): see Annex Action 5 paragraph 5.1.

#### 4. CONCLUSION

Having regard to Article 250 (2) of the EC treaty, the Commission modifies its proposal as follows.

Amended proposal for a

**DECISION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL**

**Creating the "YOUTH IN ACTION" programme for the period 2007-2013**

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty establishing the European Community, and in particular Article 149(4) thereof,

Having regard to the proposal from the Commission<sup>5</sup>,

Having regard to the opinion of the European Economic and Social Committee<sup>6</sup>,

Having regard to the opinion of the Committee of the Regions<sup>7</sup>,

Acting in accordance with the procedure in Article 251 of the Treaty<sup>8</sup>,

Whereas:

- (1) The Treaty establishes citizenship of the Union and provides that Community action in the field of education, vocational training and youth shall be aimed, primarily, at encouraging the development of youth exchanges, exchanges of socio-educational instructors and quality education.
- (2) The Treaty on European Union is based on the principles of freedom, democracy, respect for human rights and fundamental freedoms, **equality between men and women and anti-discrimination.** The promotion of young people's active citizenship should contribute to the development of these values.
- (3) Decision No 1031/2000/EC of the European Parliament and of the Council of 13 April 2000 established the "Youth" Community action programme<sup>9</sup>. It is appropriate to pursue and strengthen cooperation and EU action in that field on the basis of the experience acquired from that programme.
- (4) Decision No 790/2004/EC of the European Parliament and of the Council of 21 April 2004 established a programme of Community action to promote bodies active at European level in the field of youth<sup>10</sup>.

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<sup>5</sup> OJ C [...], [...], p. [...].

<sup>6</sup> OJ C **234 of 22.9.2005, p. 46**

<sup>7</sup> OJ C **71 of 22.3.2005, p.34**

<sup>8</sup> OJ C **325 of 24. 12. 2002, p. 132**

<sup>9</sup> OJ L 117 of 18.5.2000, p. 1

<sup>10</sup> OJ L 138 of 30.4.2004, p. 24.

- (5) The extraordinary European Council held in Lisbon on 23 and 24 March 2000 established a strategic objective for the Union including an active employment policy giving greater priority to lifelong learning, complemented by the sustainable development strategy of the Gothenburg European Council of 15 and 16 June 2001.
- (6) The Laeken Declaration annexed to the conclusions of the European Council of 14 and 15 December 2001 asserts that one of the basic challenges to be resolved by the European Union is how to bring citizens, and primarily young people, closer to the European design and the European institutions.
- (7) The Commission adopted a White Paper on “A new impetus for European youth” on 21 November 2001, which proposes a cooperation framework in the field of youth to focus on participation, information, voluntary activities and a greater understanding of young people. The European Parliament adopted these proposals in its opinion of 14 May 2002.
- (8) The Resolution of the Council and of the representatives of the Governments of the Member States meeting within the Council of 27 June 2002<sup>11</sup> establishes, in particular, an open method of coordination covering the priorities **of** participation, information, voluntary activities among young people and greater understanding of youth; this should be taken into account in the implementation of this programme.
- (9) The Council, in its conclusions of 5 May 2003<sup>12</sup>, stresses the need to maintain and develop the existing Community instruments specifically addressed to young people, as they are essential for the development of Member States' cooperation in the field of youth, and, moreover, that the priorities and objectives of this programme should be aligned with the Framework of European Cooperation in the field of Youth.
- (9a) **The Spring European Council on 22 and 23 March 2005 adopted the European Pact for Youth as one of the instruments contributing to the achievement of the Lisbon objectives of growth and jobs. The Pact focuses on three areas: Employment, integration and social advancement; Education, training and mobility; Reconciliation of working life and family life.**<sup>13</sup>
- (10) The Community's action includes a contribution to high quality education and training and must seek to eliminate inequalities and promote equality between men and women, pursuant to Article 3 of the Treaty.
- (11) The special needs of people with disabilities should be addressed.
- (12) There is a need to promote active citizenship and ~~to~~, **when implementing the action lines, step up the fight against exclusion and discrimination in all ~~its~~their forms, including racism and xenophobia those on grounds of sex, racial or ethnic origin, religion or belief, disability, age or sexual orientation, in accordance with Article 13 of the Treaty.**

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<sup>11</sup> OJ C 168 of 13.7.2002, p. 2.

<sup>12</sup> OJ C 115 13.5.2003, p. 1.

<sup>13</sup> **Doc. 7619/1/05. Conclusion 37.**

- (13) The candidate countries and those EFTA countries which are parties to the EEA Agreement are recognised as potential participants in Community programmes, in accordance with the agreements made with them.
- (14) The Thessaloniki European Council of 19 and 20 June 2003 adopted the “Thessaloniki Agenda for the Western Balkans: moving towards European integration”, which provides that Community programmes should be open to countries forming part of the Stabilisation and Association process, on the basis of framework agreements to be signed between the Community and these countries.
- (15) Steps should be taken with a view to opening up the programme to Switzerland.
- (16) The Barcelona Declaration adopted at the Euro-Mediterranean conference in 1995 states that youth exchanges should be the means to prepare future generations for closer cooperation between the Euro-Mediterranean partners, **while respecting the principles of human rights and fundamental freedoms.**
- (17) The Council, in its conclusions of 16 June 2003, on the basis of the Commission communication entitled “Wider Europe - Neighbourhood: A New Framework for Relations with our Eastern and Southern Neighbours”, sets out as action lines for the EU the stepping up of cultural cooperation, mutual understanding and cooperation in the area of education and training with the neighbouring countries.
- (18) The interim evaluation reports of the existing Youth programme and the public consultation on the future of Community activity in education, training and youth reveal a strong and in some respects growing need for continuing cooperation and mobility in the youth field at European level, and press for a simpler, more user-friendly and more flexible approach to implementing such action.
- (18 a) Following the principle of sound financial management, the implementation of the programme may be simplified by recourse to lump sum funding, in respect either of support awarded to programme participants or of Community support for the structures established at national level for the administration of the programme.**
- (19) The programme should be regularly monitored and evaluated in cooperation between the Commission and the Member States in order to allow for readjustments, particularly in the priorities for implementing the measures. **This monitoring and evaluation should include measurable and relevant objectives and indicators.**
- (20) It is necessary to provide sufficient flexibility in the formulation of the legal base for the programme to allow for appropriate adjustments in the actions to respond to changing needs during the period 2007 to 2013, and to avoid the excessively detailed provisions of previous programmes, so the Decision is deliberately limited to generic definitions of actions and their essential accompanying administrative and financial provisions.
- (20 a) It is appropriate to ensure a correct closure of the Programme in particular regarding the continuation of multi-annual arrangements for its management, such as the financing of technical and administrative assistance. As of 1.1.2014, the technical and administrative assistance will ensure, if necessary, the management of actions not yet finalised by the end of 2013.**

- (21) It is necessary to provide for specific arrangements for the application of Council Regulation (EC, Euratom) No 1605/2002<sup>14</sup> and its implementing measures, as well as for the derogations from these texts necessitated by the features of the ~~beneficiaries~~ **participants** and the nature of the actions.
- (22) Appropriate measures must be implemented to prevent irregularities and fraud and to recover funds lost or incorrectly paid or used.
- (23) The Decision establishes a budget for the entire duration of the programme which is, for the budgetary authority, the principal point of reference, within the meaning of ~~point 33~~ of the Interinstitutional Agreement of ~~17~~ 6 May ~~1999~~ **2006** between the European Parliament, the Council and the Commission on budgetary discipline and improvement of the budgetary procedure<sup>15</sup>.
- (24) Given that the programme's objectives cannot be adequately achieved by the Member States acting individually since multilateral partnerships, transnational mobility measures and an exchange of information at European level are required, and that, therefore, because of the transnational and multilateral dimension of the programme's actions and measures, they can best be achieved at Community level, the Community may take measures in accordance with the principle of subsidiarity enshrined in Article 5 of the EC Treaty. In accordance with the principle of proportionality as set out in the above-mentioned Article, the Decision does not exceed what is necessary in order to achieve those objectives.
- (25) The measures necessary for the implementation of this Decision should be adopted in accordance with Council Decision 1999/468/EC of 28 June 1999 laying down the procedures for the exercise of implementing powers conferred on the Commission.<sup>16</sup>
- (26) Provisional measures to monitor actions started before 31 December 2006 should be adopted, pursuant to Decision No 1031/2000/EC and Decision No 790/2004/EC of 21 April 2004.

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HAVE DECIDED AS FOLLOWS:

*Article 1*

**Establishment of the programme**

1. This decision establishes the YOUTH IN ACTION ~~programme~~**Programme** of Community action, hereinafter referred to as “the ~~programme~~**Programme**”, the aim of which is to develop cooperation in the field of youth in the European Union.
2. This programme shall start on 1 January 2007 and end on 31 December 2013.

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<sup>14</sup> OJ L 248 of 16.9.2002, p. 1.

<sup>15</sup> OJ C [ ] 472 of [ ] ~~18.6.1999~~, p. [ ] 4.

<sup>16</sup> OJ ~~E~~ L 184 of 17.7.1999, p. 23.

## Article 2

### General objectives of the ~~programme~~ **Programme**

1. The general objectives of the ~~programme~~ **Programme** are:
  - a) to promote young people's active citizenship in general and their European citizenship in particular;
  - b) to develop solidarity **and promote tolerance** among young people, in particular in order to reinforce social cohesion in the European Union;
  - c) to foster mutual understanding between ~~peoples through youth~~; **young people in different countries**;
  - d) to contribute to developing the quality of support systems for youth activities and the capabilities of civil society organisations in the youth field;
  - e) to promote European cooperation in **the youth policies field**.
2. The general objectives of the ~~programme~~ **Programme** complement the objectives pursued in other areas of the European Union's ~~action~~ **activities**, in particular in the field of ~~education and~~ **lifelong learning, including** vocational training ~~in the context of a Europe of knowledge and of lifelong~~ **non-formal and informal** learning, as well **as** in ~~in the~~ **other** fields of, **such as** culture ~~and~~, sport **and employment**.
3. The general objectives of the programme shall contribute to the development of the Union's policies, in particular with regard to the recognition of cultural ~~and~~, multicultural **and linguistic** diversity in Europe, to **fostering social cohesion and** combating all discrimination based on sex, race or ethnic origin, religion or belief, disability, age or sexual orientation, and with regard to sustainable development.

## Article 3

### Specific ~~aims~~ **objectives** of the ~~programme~~ **Programme**

The specific objectives are as follows:

1. In the context of the general objective to promote young people's active citizenship in general and their European citizenship in particular:
  - a) giving young people and ~~the~~ **youth** organisations ~~that represent them~~ the opportunity to take part in the development of society in general and the European Union in particular;
  - b) developing young people's sense of belonging to the European Union;
  - ba) encouraging the participation of young people in the democratic life of Europe**;
  - c) fostering the mobility of young people in Europe;

- d) developing intercultural learning within the youth field;
  - e) promoting the fundamental values of the Union to young people, **in particular respect for human dignity, equality, respect for human rights, tolerance and non-discrimination;**
  - f) encouraging initiative, enterprise and creativity;
  - g) facilitating participation in the programme by young people with ~~the least~~ **fewer** opportunities, **including young people with disabilities;**
  - h) ensuring that the principle of equality for men and women is respected in participation in the programme and that gender equality is fostered in the actions;
  - ha) providing non-formal and informal learning opportunities with a European dimension and opening up innovative opportunities in connection with active citizenship.**
2. In the context of the general objective to develop solidarity **and promote tolerance** among young people, in particular in order to reinforce social cohesion in the Union:
- a) giving young people the opportunity to express their personal commitment through voluntary activities at European and international level;
  - b) involving young people in ~~the European Union's solidarity~~ actions **fostering solidarity** between **citizens of the European Union;**
  - ~~e) contributing to the cooperation between the civil and voluntary services involving young people at national level.~~
3. In the context of the general objective to foster mutual understanding between ~~peoples through~~ young people **in different countries;**
- a) developing exchanges and intercultural dialogue between young Europeans and young people in the neighbouring countries;
  - b) contributing to the development in these countries of the quality of support structures for young people and of the role of **those active in** youth ~~workers~~**work and youth organisations;**
  - c) developing with ~~the other~~ countries thematic cooperation projects involving young people and **those active in** youth ~~workers~~**work and youth organisations.**
4. In the context of the general objective to contribute to developing the quality of support systems for youth activities and the capabilities of civil society organisations in the youth field:
- a) contributing to the networking of the organisations concerned;

- b) developing the training of and collaboration between **those active in** youth workers **work and youth organisations;**
- c) promoting innovation in the development of activities for young people;
- d) contributing to the improvement of information for young people, **while paying special attention to the access of young people with disabilities;**
- e) ~~working for the recognition of young people's non-formal education~~
- e) **supporting long-term youth projects and initiatives of regional and local bodies;**
- f) **facilitating the recognition of young people's non-formal learning and skills acquired through participation in this Programme;**
- g) **exchanging best practice.**

5. In the context of the general objective to promote European cooperation in **the** youth policies: **field, taking due account of local and regional aspects;**

- a) encouraging the exchange of good practices and cooperation between administrations and policymakers **at all levels;**
- b) encouraging structured dialogue between policymakers and young people;
- c) improving knowledge and understanding of youth.
- d) **contributing to the cooperation between various national and international youth voluntary activities.**

#### *Article 4*

#### **Actions**

The specific and general objectives are pursued through the actions below, details of which can be found in the Annex.

### **1. Youth for Europe**

The aim of this action is to :

- support exchanges of young people in order to increase their mobility, ~~to~~ ;
- support youth initiatives and projects and activities concerning participation in democratic life, in order to develop young people's citizenship and mutual understanding.

### **2. European Voluntary Service**

The aim of this action is to ~~step up~~ **support** young people's participation in various forms of voluntary activities, both within and outside the European Union.

### 3. Youth ~~of~~ in the World

The aim of this action is to :

- support projects with the partner countries mentioned in Article 5 below, in particular exchanges of young people and **those active in** youth workers and ~~to~~ **youth organisations**;
- support initiatives that reinforce young people’s mutual understanding, sense of solidarity and **tolerance, as well as** the development of cooperation in the field of youth and civil society in these countries.

### 4. Youth ~~workers~~ and support systems

The aim of this action is to support bodies active at European level in the field of youth, in particular the operation of youth NGOs, their networking, **advice for people developing projects, ensuring quality by means of** the exchange, training and networking of **those active in** youth ~~workers~~ **work** and youth organisations, encouraging innovation and quality, providing young people with information ~~and~~, developing the structures and activities needed for the ~~programme~~ **Programme** to meet these goals **and encouraging partnerships with local and regional authorities**.

### 5. Support for ~~policy~~ European cooperation in the youth field

The aim of this action is to :

- organise **structured** dialogue between the various actors in the field of youth, in particular the young people themselves, **those active in youth** ~~workers~~ **work and youth organisations** and policymakers, ~~to~~;
- **support youth seminars on social, cultural and political issues in which young people are interested**;
- contribute to the development of policy cooperation in the youth field ~~and to take the necessary steps and establish~~;
- **facilitate the development of** the networks necessary to a better understanding of youth.

#### *Article 5*

#### **Participation in the ~~programme~~ Programme**

1. The ~~programme~~ **Programme** is open to the participation of the following countries, hereinafter known as the “participating countries”:
  - a) the Member States;
  - b) the EFTA States that are party to the EEA Agreement, in accordance with the provisions of that Agreement;

- c) ~~Turkey and the candidate countries of central and eastern Europe~~ benefiting from a pre-accession strategy, pursuant to the general principles and the general conditions and arrangements **laid down in the framework agreements concluded with these countries for their participation in Community programmes** ~~for the participation of these countries in Community programmes laid down in the framework agreement and the decisions of the Association Councils respectively;~~
  - d) the countries of the western Balkans, in accordance with the arrangements to be established with these countries following the framework agreements ~~to be provided~~ **providing** ~~established~~ for their participation in Community programmes;
  - e) Switzerland, subject to the conclusion of a bilateral agreement with that country.
2. The actions in points 2.1, ~~2.2~~ and 3 of the Annex are open to cooperation with **third** countries that have signed ~~association or cooperation~~ agreements with the European Community **relevant to the youth field**, hereinafter known as “partner countries”.

This cooperation shall be based, where relevant, on additional appropriations **from partner countries** to be made available in accordance with procedures to be agreed with these ~~partner~~ countries.

#### *Article 6*

##### **Access to the ~~programme~~ Programme**

1. The ~~programme~~ **Programme** is intended **to support not-for-profit projects** for young people, groups of young people, **those active in** youth workers, **work and** youth organisations, **non-profit making organisations** and **associations and, in certain justified cases,** other partners working in the field of youth.
2. Without prejudice to the arrangements in the Annex for the implementation of actions, the programme is intended for young people aged between 13 and 30, **the main target group should be young people aged between 15 and 28.**
3. Beneficiaries must be legal residents of a country participating in the programme or, depending on the nature of the action, a partner country.
4. All young people, without discrimination, must be able to have access to the activities of the ~~programme~~ **Programme**, subject to the provisions of the Annex. The Commission and the ~~partner~~ **participating** countries will ensure that particular efforts are made with regard to young people who **have particular difficulties taking part in the Programme** for educational, social, physical, psychological, economic ~~or~~ cultural **reasons** or ~~geographical reasons,~~ **because they live in remote areas.**
5. The participating countries shall **endeavour to** take appropriate measures ~~to remove obstacles to the mobility of~~ **so that** participants, ~~so that the latter~~ **in the Programme** **can** have access to health care, ~~retain their social protection and are able to travel and~~

reside in the host country. This applies in particular to the rights of entry, residence and free movement. Countries participating in the programme shall, if necessary, take appropriate measures to ensure that beneficiaries from third countries are admitted to their territory in accordance with the provisions of Community law. The country of origin shall endeavour to take appropriate measures so that participants in the European Voluntary Service can retain their social protection. The participating countries shall also endeavour as far as possible to adopt such measures as they deem necessary and desirable to remove legal and administrative obstacles to access to this Programme.

#### Article 7

### International cooperation

The programme is also open to cooperation with international organisations with authority in the field of youth, in particular the Council of Europe.

#### Article 8

### Implementation of the programme Programme

1. The Commission shall ensure the implementation of the actions covered by this ~~programme~~ Programme in accordance with the Annex.
2. The Commission and the participating countries shall take appropriate measures to develop structures at European, national and, if necessary, regional or local level to achieve the objectives of the ~~programme~~ Programme and to derive the greatest benefit from the actions of the ~~programme~~. Programme.
3. The Commission and the participating countries shall take appropriate measures in order to ~~promote~~ encourage the recognition of non-formal and informal ~~education~~ learning for young people, ~~in particular via the issue of a national~~ for example by means of documents or European-level document or certificate ~~certificates whilst taking account of national situations~~ recognising ~~in particular,~~ the experience gained by the beneficiaries and attesting to the direct participation of the young people or those active in youth-workers work and youth organisations in an action under the ~~programme~~. Programme. This aim may be reinforced by complementing other Community actions as provided for in Article 11.
4. The Commission ~~and,~~ in cooperation with the participating countries, shall ~~protect~~ ensure the adequate protection of the Communities' financial interests ~~of the Union by taking~~ by introducing effective, proportionate and dissuasive measures, administrative checks and penalties.
5. The Commission and the participating countries shall ensure that the actions supported under the ~~programme~~ Programme are properly publicised.
6. The participating countries ~~must:~~ shall:

- a) take the necessary measures to ensure that the ~~programme~~ **Programme** runs smoothly at their level, involving the parties concerned with the various aspects of youth in accordance with national practice;
- b) create/appoint and monitor the national agencies in the implementation of the ~~programme~~ **Programme** actions at national level, pursuant to Article 54(2)(c) of Council Regulation (EC, Euratom) No 1605/2002. ~~The~~ **and** in accordance with the following criteria ~~must be respected~~::
  - i) the body created or appointed as the national agency ~~must shall~~ have legal status **personality or be part of an organisation having legal personality** (and be governed by the law of the participating country). It is not possible to appoint a ministry as the national agency;
  - ii) it must have sufficient staff with the appropriate ~~professional and linguistic skills~~ to work in an international cooperation environment; ~~iii) it must have, an appropriate infrastructure available, in particular with regard to ICT equipment and means of communication;~~ iv) it must work **in-and** an administrative environment allowing it to ~~implement its tasks properly and~~ avoid any conflict of interests;
  - v) it must be able to apply the fund management rules and the contractual conditions laid down at Community level;
  - vi) it must have sufficient financial guarantees (preferably from a public authority) and an administrative capacity in line with the volume of Community funds that it will have to manage.
- c) assume responsibility for the sound management by the national agencies referred to in b) above of the appropriations transferred to them to be awarded to projects. In particular, they are responsible for ensuring that the national agencies comply with the principles of transparency, equal treatment and non-cumulation vis-à-vis other Community funds, and for the obligation to recover any funds due from the beneficiaries;
- d) take the necessary measures to audit and monitor the finances of the national agencies referred to in b) above, and in particular:
  - i) provide the Commission, before the national agency starts work, with the necessary assurances regarding the existence, relevance and operation in the national agency, in accordance with the rules of sound financial management, of suitable procedures, monitoring systems, accounting systems and procedures for the award of contracts and grants;
  - ii) assure the Commission, at the end of each financial year, of the reliability of the national agencies' financial systems and procedures and the accuracy of their accounts;
  - e) iii) assume responsibility for any funds not recovered in the event of any irregularity, negligence or fraud on the part of the national agency

referred to in b) above which leads the Commission to seek recovery of funds from the national agency.

7. As part of the procedure mentioned in Article ~~9~~10(1), the Commission may draw up guidelines for each of the actions in the Annex in order to adapt the ~~programme~~ **Programme** to any changes of priority in European cooperation in the field of youth.

### *Article 9*

#### **Committee**

1. The Commission shall be assisted by a committee ~~comprising representatives of the Member States and chaired by the representative of the Commission.~~
2. Where reference is made to this paragraph, Articles 4 and 7 of Decision 1999/468/EC shall apply.

The period laid down in Article 4(3) of Decision 1999/468/EC shall be set at two months.

3. Where reference is made to this paragraph, Articles 3 and 7 of Decision 1999/468/EC shall apply, having regard to the provisions of Article 8 thereof.
4. The committee shall adopt its rules of procedure.

### *Article 10*

#### **Implementation measures**

1. The measures necessary for the implementation of this Decision relating to the following matters are adopted in accordance with the management procedure referred to in Article ~~10~~ **9(2)**:
  - a) the arrangements for the implementation of the Programme, including the annual work plan;
  - b) the general balance between the various actions of the Programme;
  - c) with regard to the funding, the criteria (e.g. youth population, GDP and geographical distance between countries) applicable for establishing the indicative breakdown of funds among the Member States for the purpose of the actions to be managed on a decentralised basis;
  - d) the arrangements for evaluating the Programme;
  - e) the arrangements for certifying the participation of the young people concerned;
  - f) the arrangements for adapting the actions of the Programme mentioned in Article 8(7).

2. The measures necessary for the implementation of this Decision relating to all other matters shall be adopted in accordance with the advisory procedure referred to in Article 10 ~~9~~(3).

#### *Article 11*

##### **Complementarity with other Community actions**

1. The Commission shall ensure the complementarity between this ~~programme~~ **Programme** and other areas of Community action, especially education, vocational training, culture, **citizenship**, sport, languages, **employment, health, research, enterprise the Union's external action**, social inclusion, gender equality **and combating discrimination, research, enterprise and the Union's external action.**
2. The ~~programme~~ **Programme** may, **where compatible**, share resources with other Community instruments in order to implement actions meeting the objectives of both this ~~programme~~ **Programme** and these instruments.
3. The Commission and the Member States of the European Union shall highlight the actions of the ~~programme~~ **Programme** that contribute to the development of the objectives of other fields of Community action, such as education, training, culture and sport, **languages, social inclusion, gender equality and combating discrimination.**

#### *Article 12*

##### **Complementarity with national policies and instruments**

1. The participating countries may ~~be awarded a European label~~ **apply to the Commission for entitlement to award a European label to** national, regional **or local** actions similar to those in Article 4.
2. A participating country may make national funding available to beneficiaries to be managed in accordance with the rules of the ~~programme~~ **Programme** and, to this end, use the decentralised structures of the ~~programme~~ **Programme**, as long as it ensures the complementary pro rata funding of these structures.

#### *Article 13*

##### **General financial provisions**

1. The budget for the implementation of this programme for the period referred to in Article 1 is hereby set at EUR **885** million.
2. The annual appropriations shall be authorised by the budgetary authority within the limits of the financial perspective.

## Article 14

### Financial provisions concerning the beneficiaries

1. ~~Pursuant to Article 114(1) of Council Regulation (EC, Euratom) No 1605/2002<sup>17</sup>;~~ **Legal and** natural persons may receive grants under the Programme.
  2. ~~Pursuant to Article 176(2) of Commission Regulation (EC, Euratom) No 2342/2002<sup>18</sup>;~~ **The** Commission may decide, depending on the characteristics of the beneficiaries and the nature of the actions, to exempt them from the verification of professional competences and qualifications for completing the action or work programme. **The Commission must respect the principle of proportionality in determining the requirements in relation to the amount of financial support, taking account of the characteristics of the recipients, their age, the nature of the action and the amount of financial support.**
  3. Depending on the nature of the action, the financial support may take the form of subsidies or scholarships. The Commission may also award prizes for actions or projects implemented under the programme **Programme**. ~~Pursuant to Article 181 of Commission Regulation (EC, Euratom) No 2342/2002, and depending.~~ **Depending** on the nature of the action, flat-rate financing and/or the application of scales of unit costs may be authorised.
- 3a In the case of grants for action, agreements should be signed within two months of the award of the grants.**
4. Operating grants awarded under this programme to organisations active at European level, as defined in Article 162 of Commission Regulation No 2342/2002, are not automatically decreased in accordance with Article 113(2) of Council Regulation No 1605/2002 in the event of renewal.
  5. Pursuant to Article 54(2)(c) of Regulation 1605/2002<sup>19</sup>, the Commission may entrust tasks of public authority and, in particular, budget implementation tasks to the structures referred to in Article 8(2).
  6. Pursuant to Article 38(1) of Regulation No 2342/2002<sup>20</sup>, the option in paragraph 5 above also applies to structures in ~~the~~ **all** participating countries ~~that are not governed by the law of the Member States or States of the European Economic Area (EEA) or the candidate countries.~~

## Article 15

### Monitoring and Evaluation

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<sup>17</sup> OJ L 248, 16.09.2002, p.1.

<sup>18</sup> OJ L 357, 31.12.2002, p. 1.

<sup>19</sup> **OJ L 248, 16.09.2002, p.1.**

<sup>20</sup> **OJ L 357, 31.12.2002, p. 1.**

1. The Commission shall ensure that this programme **Programme** is regularly monitored **against its objectives**. This monitoring shall include the reports referred to in paragraph 3 below and specific activities. **The Commission's consultations on this monitoring shall involve young people.**
2. The Commission shall ensure the regular, independent, external evaluation of the programme. **Programme.**
3. Participating countries shall submit to the Commission a report on the implementation of the programme **Programme** by 30 June 2010 at the latest and a report on the impact of the programme **Programme** by 30 June 2015 at the latest.
4. The Commission shall submit to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions:
  - a) an interim evaluation report on the results obtained and the qualitative and quantitative aspects of the implementation of this programme **Programme** no later than 31 March 2011;
  - b) a Communication on the continuation of this programme **Programme** no later than 31 December 2011;
  - c) an ex post evaluation report no later than 31 March 2016.

#### *Article 16*

#### **Temporary provision**

Actions started before 31 December 2006 pursuant to Decision No 1031/2000/EC and Decision No 790/2004/EC of 21 April 2004 shall continue to be governed, until their completion, by these Decisions. **If necessary, appropriations could be entered in the budget beyond 2013 to cover technical and administrative assistance expenses necessary to enable the management of actions not yet completed by 31.12.2013.** The committee provided for in Article 8 of Decision No 1031/2000/EC shall be replaced by the one provided for in Article 40 **9** of this Decision.

**As provided for by Article 18 of Council Regulation (EC, Euratom) No 1605/2002, the appropriations corresponding to assigned revenue arising from the repayment of amounts wrongly paid pursuant to Decision No 1031/2000/EC and Decision No 790/2004/EC may be made available to the Programme.**

#### *Article 17*

#### **Entry into force**

This Decision shall enter into force on the twentieth day following its publication in the Official Journal of the European Union. It shall apply from 1 January 2007.

Done at Brussels, [...]

*For the European Parliament*  
*The President*  
[...]

*For the Council*  
*The President*  
[...]

## ANNEX

The actions implementing the general and specific objectives of the programme **Programme** support ~~small-scale~~ projects promoting the active participation of young people. **In order to increase the impact of the programme, these projects should strengthen structured cooperation between different actors in the youth field and have a multiplier effect.**

The participation of young people in the programme **Programme** is not subject to any specific prior experience or qualifications, except in certain **exceptional** cases specified in the actions.

**The Programme shall be implemented in a user-friendly way.**

**The Programme shall encourage the initiative, enterprise and creativity of young people, facilitate the participation in the Programme by young people with fewer opportunities, including young people with disabilities, and ensure that the principle of equality for women and men is respected as regards the participation in the Programme and that gender equality is fostered in all actions.**

**Participation in the actions is possible providing that appropriate insurance coverage is available, in order to ensure the protection of young people during the implementation of the activities of the Programme.**

## ACTIONS

The actions can be broken down into the following measures:

### **Action 1 - Youth for Europe**

The objective of this action is to reinforce the active citizenship of young people and mutual understanding between them through the following measures.

#### ***1.1. Youth exchanges***

Youth exchanges allow one or more groups of young people to be hosted by a group from another country in order to participate together in a joint programme of activities. They are available, in principle, to young people aged between 13 and 25.

These activities, based on transnational partnerships between the various actors in a project, involve the active participation of young people and are designed to allow them to discover and become aware of different social and cultural realities, to learn from each other and reinforce their feeling of being European citizens. The support focuses on multilateral group mobility activities **but does not exclude bilateral activities of this kind.**

Bilateral group exchanges are justified especially where it is their first European activity or the participants are small-scale or local groups without experience at European level. Exchanges for young people with ~~less~~ **fewer** opportunities are also **particularly** welcome, in order to step up their participation in the programme. **Programme.**

This measure also supports preparation **and follow-up** activities, with the aim of reinforcing young people's active participation in the projects, in particular those activities intended to help the young people at a linguistic and intercultural level, ~~as well as international meetings between young people wishing to debate subjects of importance for their future and the future of Europe.~~

### *1.2. Support for young people's initiatives*

This measure supports projects where young people participate actively and directly in activities of their own devising in which they play the key roles, in order to develop their initiative, enterprise and creativity. In principle, it is for young people aged between 18 and 30, although certain initiatives may admit young people from the age of 16, as long as appropriate supervision is provided.

This measure supports group projects designed at local, regional and national level and the networking of similar projects in different countries, in order to strengthen their European aspect and to enhance cooperation and exchanges of experiences between young people.

Particular attention is paid to young people with less **fewer** opportunities.

### *1.3. Participative democracy projects*

This measure supports young people's participation in democratic life. These projects and activities encourage the active participation of young people in the life of their local, regional or national community **or at international level.**

It is open, in principle, to young people aged between 13 and 30.

These activities or projects are based on international partnerships, allowing the pooling, at European level, of ideas, experiences and good practices from projects or activities at local or regional level, in order to improve young people's participation at different levels. They may include organising consultation projects with young people to find out their needs and wishes, with a view to developing new approaches to their active participation in a democratic Europe.

## **Action 2 - European Voluntary Service**

The aim of the Voluntary Service is to develop solidarity and promote active citizenship and mutual understanding among young people through the following measures.

### *2.1. European Voluntary Service (individual)*

The young volunteer takes part in a non-profit-making unpaid activity to the benefit of the general public in a country other than his or her country of residence. The European Voluntary Service must not have an adverse effect on potential or existing paid employment or be seen as a substitute for it.

The service lasts for several **no less than two** months, and may last up to twelve months. In duly justified cases, in particular to facilitate the participation of young people with less **fewer** opportunities, shorter periods **and volunteer projects which allow groups of young people** may be allowed.

While, in principle, the measure is for young people aged between 18 and 30, certain activities may admit young people aged 16 and over, as long as appropriate supervision is provided.

**This measure also supports volunteer projects which allow groups of young people to take part collectively in local, regional, national, European or international-level activities in a range of fields, including for example culture, sport, civil protection, the environment and development aid.**

**In exceptional cases, depending on the tasks to be implemented and the situation in which the volunteers are deployed, certain types of project may call for the selection of candidates with specific skills.**

The measure covers all or part of the volunteer's expenses, insurance, subsistence and travel, plus an additional allowance for young people with less **fewer** opportunities where appropriate.

It also supports activities for the training **and tutoring** of young volunteers ~~especially before their departure~~, and coordination activities for the various partners ~~It ensures the follow-up of,~~ **as well as** initiatives based **which aim at building** on experiences gained **by young people** during European voluntary service. **Voluntary Service.**

The Member States and the Commission shall make sure that certain quality standards are respected: the voluntary work must include a non-formal education dimension demonstrated by pedagogical activities to prepare young people at a personal, intercultural and technical level, as well as ongoing personal support. Partnership between the various actors involved in the project and risk prevention are considered particularly important.

### ***2.2 European voluntary service (groups)***

~~This measure supports volunteer projects with the same characteristics as those described in point 2.1 above which allow groups of young people to take part collectively in European-level or international-level activities in the fields of culture, sport, civil protection, the environment, development aid, etc.~~

~~In principle, it is open to young people aged between 18 and 30.~~

~~Depending on the tasks to be implemented and the situation in which the volunteers are deployed, certain types of project may call for the selection of candidates with specific skills.~~

### ***2.3. Cooperation between civil or volunteer services***

~~This measure supports cooperation between national and international youth volunteer services. Reinforcing synergies and creating compatibility between the various forms of civil volunteer service at European and national level are two aspects which may be supported by the programme, in order to strengthen the European dimension.~~

## **Action 3 - Youth of in the World**

The purpose of this action is to develop mutual understanding between peoples in a spirit of openness, whilst also contributing to the development of quality systems that support the

activities of young people in the countries concerned. It is open to the Programme's partner countries.

### **3.1. Cooperation with the neighbouring countries of the ~~enlarged Europe~~ European Union**

~~This measure supports projects with the programme partner countries adjacent to the countries of the enlarged Europe<sup>21</sup>.~~

**This measure supports projects with the Programme partner countries that are each considered neighbourhood countries under the provisions of the Union's European neighbourhood policy and under the terms of Article 5(2), as well as with the Russian Federation and Western Balkan countries until they fulfil the requirements of Article 5(1) (d).**

It supports youth exchanges - mainly multilateral **but not excluding bilateral** ones - which allow several groups of young people from participating countries and neighbouring countries to meet and take part together in a programme of activities. It is available, in principle, to young people aged between 13 and 25. These activities, based on transnational partnerships between the various actors in a project, involve the prior training of supervisory staff and the active participation of young people, to allow them to discover and become aware of different social and cultural realities. Activities to enhance the participation of young people in the projects, particularly those intended to help them at a linguistic and intercultural level, may be eligible for funding.

As long as adequate national management structures are created in the neighbouring countries, individual or group initiatives at local, regional or national level in these countries can be supported where they are carried out in conjunction with similar initiatives in countries participating in the ~~programme~~. **Programme**. These are activities designed by the young people themselves, in which they are the key players. In principle, the activity is for young people aged between 18 and 30, although certain initiatives may admit young people from age 16, as long as appropriate supervision is provided.

This measure supports activities designed to network and enhance the capacity of NGOs in the field of youth, recognising the important role that they can play in the development of civil society in the neighbouring countries. It covers the training of **those active in youth work and youth workers organisations**, and exchanges of experience, expertise and good practices between them. It supports activities which may lead to the establishment of long-lasting, high quality projects and partnerships.

This measure also supports projects to stimulate innovation and quality, aiming at introducing, implementing and promoting innovative approaches in the youth field.

Financial support may be awarded to information activities for young people and **those active in youth workers work and youth organisations**.

This measure also supports activities promoting cooperation in the field of youth with the neighbouring countries, e.g. promoting cooperation and the exchange of ideas and good

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<sup>21</sup> Without prejudice to future developments, the neighbouring countries considered are Belarus, Moldova, the Russian Federation and the Ukraine, Algeria, Egypt, Israel, Jordan, Lebanon, Morocco, the Palestinian Territories, Syria and Tunisia.

practices in the field of youth, as well as other promotion and dissemination measures regarding the results of the projects and activities supported in the countries concerned in the field of youth.

### ***3.2. Cooperation with other countries***

This measure supports cooperation activities in the field of youth, in particular the exchange of good practices with the other partner countries.

It encourages exchanges between and the training of **those active in youth workers work and youth organisations**, and the development of partnerships and networks of youth organisations.

Multilateral **and bilateral** exchanges of young people between these countries and the ~~countries participating in the programme~~ **countries** may be implemented on a thematic basis.

Funding is awarded to activities that demonstrate their potential multiplier effect.

In the context of cooperation with industrialised countries, this measure funds only European beneficiaries of projects.

### **Action 4 - Youth ~~workers and support systems~~**

The aim of this action is to develop the quality of youth support structures, to support the role of **those active in youth workers work and youth organisations**, to develop the quality of the ~~programme~~ **Programme** and promote the civil participation of young people at European level by supporting bodies active at European level in the field of youth.

#### ***4.1. Support for bodies active at European level in the field of youth***

This measure supports the operation of NGOs active at European level in the field of youth that pursue a goal of general European interest. Their activities must contribute to young people's participation in public life and society and the development and implementation of European cooperation activities in the field of youth in the broad sense.

To be eligible for an operating grant, a body must satisfy the following requirements:

- it must have been legally established for at least one year
- it must be non-profit-making
- it must be established in one of the participating countries, in accordance with Article 5(1), or in one of certain eastern European countries<sup>22</sup>
- it must operate at European level, alone or in coordination with other associations, and its structure and activities must cover at least eight participating countries; it may be a European network representing bodies active in the field of youth

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<sup>22</sup> Belarus, Moldova, Russian Federation, Ukraine.

- its activities must be in accordance with the principles underlying the Community activity in the field of youth
- it may be a body whose activities are solely for the benefit of young people or a body with wider aims, some of the activities of which are for the benefit of young people
- it must involve the young people in managing the activities conducted for their benefit.

Beneficiaries are selected on the basis of calls for proposals. Multiannual partnership framework agreements may be concluded with the bodies selected. However, such framework agreements do not exclude the possibility of launching annual calls for proposals for additional beneficiaries.

The main activities of the youth organisations that are likely to contribute to the strengthening and effectiveness of Community action are:

- representing the views and interests of young people in their diversity at European level
- youth exchanges and voluntary services
- informal and non-formal learning and youth activity programmes
- promoting intercultural learning and understanding
- debates on European issues, the policies of the European Union or youth policies
- dissemination of information on Community action
- actions promoting young people's participation and initiative.

Under this measure, the only costs to be taken into account in determining the operating grant are those necessary for the proper conduct of the normal activities of the body selected, in particular personnel costs, overheads (rental and property charges, equipment, office supplies, telecommunications, postal charges, etc.), costs of internal meetings, and publications, information and dissemination costs.

The grant is awarded with due respect for the body's independence in the selection of its members and its autonomy in the detailed definition of its activities.

At least 20% of the budgets of the bodies concerned must be covered by non-Community sources.

#### ***4.2. Support for the European Youth Forum***

Grants may be awarded under this measure to support the ongoing activities of the European Youth Forum, an organisation pursuing a goal of general European interest, with due respect for the following principles:

- the Forum’s independence in the selection of its members, ensuring the broadest possible representation of different kinds of youth organisations
- its autonomy in the detailed specification of its activities
- the broadest possible involvement in the European Youth Forum's activities of non-member youth organisations and young people who do not belong to organisations
- the active contribution by the European Youth Forum to the political processes relevant to youth at European level, in particular by responding to the European institutions when they consult civil society and explaining the positions adopted by these institutions to its members.

The eligible expenditure of the European Youth Forum comprises operating costs and expenses for carrying out its actions. In view of the need to ensure the continuity of the European Youth Forum, the programme resources shall be allocated in accordance with the following guideline: the annual resources allocated to the European Youth Forum shall not be less than EUR 2 million.

Grants may be awarded to the European Youth Forum upon receipt of an appropriate work plan and budget. Grants may be awarded on an annual basis or on a renewable basis within a framework partnership agreement with the Commission.

At least 20% of the Forum’s budget must be covered by non-Community sources.

The main activities of the European Youth Forum are as follows:

- representing ~~young people~~ **youth organisations** vis-à-vis the European Union
- coordinating the positions of its members vis-à-vis the European Union
- relaying information on youth vis-à-vis the European institutions
- relaying information from the European Union to the national youth councils and non-governmental organisations
- promoting and preparing the participation of young people in democratic life
- contributing to the new cooperation framework in the youth field established at the level of the European Union
- contributing to the development of youth policies, youth work and educational opportunities, and to relaying information concerning young people and developing representative structures for young people throughout Europe
- engaging in discussion and reflection on youth in Europe and in other parts of the world and on the European Union's action for young people.

***4.3. Training and networking of those active in youth workers work and youth organisations***

This measure supports the training of youth workers in this field, in particular those active in youth workers, work and youth organisations in this field, in particular project leaders, youth advisers and supervisors in these projects. It also supports the exchange of experiences, expertise and good practices between these those active in youth workers work and youth organisations, as well as activities which may lead to the establishment of long-lasting, high quality projects, and partnerships and networks. This may, for instance involve job shadowing.

Particular attention is to be paid to activities fostering the participation of those young people who find it most difficult to participate in Community actions.

#### ***4.4. Projects encouraging innovation and quality***

This measure supports projects aimed at introducing, implementing and promoting innovative approaches in the youth field. These innovative aspects may relate to the content and objectives, in line with the development of the European co-operation framework in the youth field, the involvement of partners from different backgrounds or the dissemination of information.

#### ***4.5. Information activities for young people and those active in youth workers work and youth organisations***

This measure supports information and communication targeting young people by improving their access to relevant information and communication services in order to increase their participation in public life and facilitate the realisation of their potential as active, responsible citizens. To this end, support is given to activities at European and national level which improve young people's access to information and communication services and increase the provision of quality information and the participation of young people in the preparation and dissemination of information.

This measure contributes ~~in particular,~~ for example, to the development of European, national, regional and local youth portals for the dissemination of specific information for young people through all kinds of information channels, particularly those most frequently used by young people. It can also support measures which promote the involvement by young people in the preparation and dissemination of understandable, user-friendly and targeted information products and advice, so as to improve the quality of the information and access for all young people. All publications shall respect in particular gender equality and diversity.

#### ***4.6. Partnerships***

This measure is for the funding of partnerships with regional or local bodies, in order to develop over the long-term projects which combine various measures in the programme. Programme. The funding focuses on projects and coordination activities.

#### ***4.7 Support for the structures of the programme Programme***

This measure funds the structures provided for in Article 8(2), in particular the National Agencies. ~~The funding may be provided in the form of an operating grant covering no more than 50% of the total eligible expenditure adopted in the agency's work programme.~~ The measure also provides funding for assimilated bodies, such as the national coordinators, the

resource centres, the EURODESK network, the Euro-Mediterranean Youth Platform and the associations of young European volunteers, acting as implementation bodies at national level, in full compliance with Article 54(2)(c) and (3) of Regulation (EC, Euratom) No 1605/2002.

#### ***4.8 Adding to the value of the ~~programme~~ Programme***

The Commission may organise seminars, colloquia or meetings to facilitate the implementation of the ~~programme~~ **Programme** and undertake appropriate information, publication and dissemination actions as well as ~~programme~~ **Programme** monitoring and evaluation. These activities may be financed by means of grants, purchased by means of procurement procedures or organised and funded directly by the Commission.

#### **Action 5 - Support for ~~policy~~ European cooperation in the youth field**

The aim of this action is to promote European cooperation in youth ~~policy~~ **field**.

##### ***5.1 Meetings of young people and those responsible for youth policy***

This measure supports ~~policy~~ cooperation, **seminars** and structured dialogue between young people, **those active in youth work** and their **youth** organisations and those responsible for youth policy. The activities include, in particular, promoting cooperation and the exchange of ideas and good practices in the field of youth, conferences organised by the Presidencies of the Union and other measures to exploit and disseminate the results of the projects and the results of the European Union's activities in the field of youth.

**This measure covers European Youth Week, which might include events in the Member States and at European level on the work of the European Institutions, dialogue between European decision makers and young people, and recognition for the high quality projects promoted by the Programme.**

**This measure may, in particular, support the aims being pursued through the Open Method of Coordination in the youth field and the European Pact for Youth, as well as cooperation between national and international youth voluntary activities.**

##### ***5.2. Support for activities to bring about better understanding and knowledge of the field of youth***

This measure supports specific projects for the identification of existing knowledge relating to the priorities for the field of youth established under the open method of coordination and projects intended to complement and update them or facilitate access to them.

It is also designed to support the development of methods for analysing and comparing the results of studies and guaranteeing their quality.

The ~~programme~~ **Programme** may also support the networking of the various actors in the youth field.

##### ***5.3. Co-operation with international organisations***

This action can be used to support the European Union's cooperation with international organisations working in the youth field, in particular the Council of Europe, the United Nations or its specialised institutions.

## INFORMATION

In order to present examples of good practice and model projects, a database shall be developed containing information about existing ideas concerning youth activities at European level.

A guide explaining the objectives, rules and procedures of the Programme in particular explaining the legal rights and obligations when accepting a grant shall be made available by the Commission.

## 6. MANAGEMENT OF THE PROGRAMME

### Minimum allocations

Subject to Article 13 of this Decision, the minimum amounts to be allocated to the actions shall be, in relation to the financial framework set out in that Article:

<u>Action 1: Youth for Europe</u>	<u>30%</u>
<u>Action 2: European Voluntary Service</u>	<u>23%</u>
<u>Action 3: Youth in the World</u>	<u>4%</u>
<u>Action 4: Youth support systems</u>	<u>15%</u>
<u>Action 5: Support for European cooperation in the youth field</u>	<u>4%</u>

The programme Programme budget may also cover expenditure associated with the preparation, follow-up, monitoring, auditing and evaluation activities directly necessary for the management of the programme Programme and the realisation of its objectives, in particular studies, meetings, information and publication activities, expenditure associated with the IT networks for the exchange of information and any other administrative and technical support expenditure on which the Commission may decide for the management of the programme Programme.

## 7. CHECKS AND AUDITS

A system of spot checks has been created for projects selected in accordance with the procedure in Article 13(2) of this Decision.

Grant beneficiaries must keep for the Commission supporting documents for all expenditure for a period of five years from the date of the last payment. They must ensure that, where applicable, supporting documents in the possession of partners or members be made available to the Commission.

The Commission may have an audit of the use made of the grant carried out either directly by its own staff or by any other qualified outside body of its choice. These audits may be carried out throughout the lifetime of the contract and for a period of five years from the date of payment of the balance of the grant. Where appropriate, the audit findings may lead the Commission to seek recovery of sums paid.

Commission staff and outside persons authorised by the Commission must be granted appropriate access to the offices of the beneficiary and to all the information, including information in electronic format, needed in order to conduct such audits.

The Court of Auditors and the European Anti-Fraud Office (OLAF) shall enjoy the same rights, especially of access, as the Commission.

The Commission's decisions taken under Article 10, the contracts with the National Agencies, the agreements with the participating third countries and the associated contracts and agreements shall provide, in particular, for the Commission or its authorised representative, OLAF and the Court of Auditors to undertake inspections and financial audits, in situ if necessary. The National Agencies or, if necessary, the grant beneficiaries may be inspected.

The Commission may also undertake in situ inspections pursuant to Council Regulation (EC, Euratom) No 2185/96.

For the Community actions referred to in this Decision, the term 'irregularity' referred to in Article 1(2) of Regulation (EC, Euratom) No 2988/95 shall mean any infringement of a provision of Community law or any non-performance of a contractual obligation resulting from an act or omission by a party, which has, or would have, because of an unjustified item of expenditure, the effect of prejudicing the general budget of the European Union or budgets managed by it.

**FICHE FINANCIÈRE LÉGISLATIVE**  
**PROGRAMME "JEUNESSE EN ACTION"**

**Domaine(s) politique(s): EDUCATION CULTURE**

**Activité(s): JEUNESSE**

**DENOMINATION DE L'ACTION: PROPOSITION DE PROGRAMME "JEUNESSE EN ACTION"**

**1. LIGNE(S) BUDGÉTAIRE(S) + INTITULÉ(S)**

Ligne 15.05.55 JEUNESSE EN ACTION

Ligne 15.01.04.55 JEUNESSE dépenses d'appui

Ligne 15.01.04.31 Agence exécutive Education et Culture

**2. DONNÉES CHIFFRÉES GLOBALES**

**2.1 Enveloppe totale de l'action : 885.000.000 euros**

**2.2 Période d'application: 2007-2013**

**2.3 Estimation globale pluriannuelle des dépenses:**

a) Echancier des crédits d'engagement / crédits de paiement (intervention financière) (cf. point 6.1.1)

Millions d'euros (à la 3<sup>e</sup> décimale)

	2007	2008	2009	2010	2011	2012	2013 et suivantes	Total
Crédits d'engagement (CE)	114.768	118.972	120.080	121.384	122.684	125.082	127.580	850.550
Crédits de paiement (CP)	53.100	110.000	115.000	116.000	117.000	120.000	220.550	850.550

b) Assistance technique et administrative (ATA) et dépenses d'appui (DDA) (cf. point 6.1.2)

CE	4.932	4.428	4.820	4.916	5.016	5.118	5.220	34.450
CP	4.932	4.428	4.820	4.916	5.016	5.118	5.220	34.450

Sous-total a+b								
CE	119.700	123.400	124.900	126.300	127.700	130.200	132.800	885.000
CP	58.032	114.428	119.820	120.916	122.016	125.118	225.770	885.000

c) Incidence financière globale des ressources humaines et autres dépenses de fonctionnement (*cf. points 7.2 et 7.3*)

CE/CP	4.221	4.221	4.221	4.221	4.221	4.221	4.221	29.547
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TOTAL a+b+c								
CE	123.921	127.621	129.121	130.521	131.921	134.421	137.021	914.547
CP	62.253	124.041	125.137	126.237	129.339	129.339	229.991	914.547

## 2.4 Compatibilité avec la programmation financière et les perspectives financières

## 2.5 Incidence financière sur les recettes<sup>23</sup>

## 3. CARACTÉRISTIQUES BUDGÉTAIRES

Nature de la dépense		Nouvelle	Participation AELE	Participation pays candidats	Rubrique PF
DNO	CD	NON	OUI	OUI	N°3 b Citoyenneté

## 6. INCIDENCE FINANCIÈRE

### 6.1 Incidence financière totale sur la partie B (pour toute la période de programmation)

#### 6.1.1 Intervention financière

Crédits d'engagement en millions d'euros (à la 3<sup>e</sup> décimale)

Ventilation	2007	2008	2009	2010	2011	2012	2013	Total
Action 1 – Jeunesse pour l'Europe	40.008	41.346	41.788	42.214	42.637	43.468	44.336	295.797
Action 2 – Service volontaire Européen	33.319	35.121	35.272	35.668	36.063	36.769	37.503	249.715
Action 3 – Jeunesse pour le monde	7.347	7.574	7.666	7.752	7.838	7.991	8.151	54.319
Action 4 – Animateurs socio-éducatifs et systèmes d'appui	29.493	30.186	30.552	30.895	31.237	31.849	32.485	216.697
Action 5 – Coopération politique	4.601	4.745	4.802	4.855	4.909	5.005	5.105	34.022
<b>TOTAL</b>	<b>114.768</b>	<b>118.972</b>	<b>120.080</b>	<b>121.384</b>	<b>122.684</b>	<b>125.082</b>	<b>127.580</b>	<b>850.550</b>

#### 6.1.2 Assistance technique et administrative (ATA), dépenses d'appui (DDA) et dépenses TI (crédits d'engagement)

	2007	2008	2009	2010	2011	2012	2013	Total

<sup>23</sup> Pour plus de précisions, voir la note explicative séparée.

1) Assistance technique et administrative (ATA):								
a) contribution à l'agence exécutive	3.773	3.723	3.797	3.873	3.951	4.031	4.111	27.259
b) Autre assistance technique et administrative :								
- intra-muros:								
experts avec honoraires :	0.034	0.035	0.036	0.036	0.037	0.038	0.039	0.255
- extra-muros:								
Audits des Agences Nationales	0.364	0.371	0.379	0.386	0.394	0.402	0.410	2.706
Audits des projets	0.029	0.030	0.030	0.031	0.032	0.032	0.033	0.217
SYMMETRY	0.078	0.080	0.081	0.083	0.034	0.086	0.088	0.530
Sous-total 1	4.278	4.239	4.323	4.409	4.448	4.589	4.681	30.967

2) Dépenses d'appui (DDA):	2007	2008	2009	2010	2011	2012	2013	Total
a) Études	0.104	0.106	0.108	0.110	0.113	0.115	0.117	0.773
b) Réunion d'experts	0.192	0.196	0.200	0.204	0.208	0.213	0.213	1.426
c) Information et publications	0.182	0.186	0.189	0.193	0.197	0.201	0.205	1.353
Sous-total 2	0.478	0.488	0.497	0.507	0.518	0.529	0.535	3.552
TOTAL	4.756	4.727	4.820	4.916	4.966	5.118	5.216	34. 519

## 6.2 Calcul des coûts par mesure envisagée en partie B (pour toute la période de programmation)

Crédits d'engagement en millions d'euros (à la 3<sup>ème</sup> décimale)

	Type de réalisation	Nbre de réalisations	Coût unitaire moyen	Coût total
<b>ACTION 1 - Jeunesse pour l'Europe</b>				
1.1 Echanges de jeunes	Projets	18.000	10.000	180,000
1.2 Soutien aux initiatives des jeunes	Projets	10.211	6.150	62,798
1.3 Projets de démocratie participative	Projets	5.300	10.000	53,000
Sous total				295,798
<b>ACTION 2 - Service volontaire Européen</b>				
Service volontaire européen	Jeunes impliqués	55.500	4.500	249,750
Sous total				249,750
<b>ACTION 3 - Jeunesse pour le monde</b>				
3.1 Coopération avec les pays voisins de l'Union élargie	Projets	1.300	30.000	39,000
3.2 Coopération avec les autres pays	Projets	511	30.000	15,330
Sous total				54,330
<b>ACTION 4 – Animateurs socio-éducatifs et systèmes d'appui</b>				
4.1 Soutien aux organismes actifs au niveau européen dans le domaine de la jeunesse	Subventions de fonctionnement	600	25.000	15,000
4.2 Soutien au Forum Européen de la Jeunesse	Subventions de fonctionnement	7	2.200.000	15,400
4.3 Formation et mise en réseau des animateurs socio-éducatifs	Projets	3.900	20.000	78,000
4.4 Projets pour stimuler l'innovation et la qualité	Projets	71	140.000	9,940
4.5 Actions d'information à destination des jeunes et des animateurs socio-éducatifs	Projets	580	12.000	6,960
4.6 Partenariat	Projets	24	200.000	4,797
4.7 Soutien aux structures du programme	fonctionnement	7	12.000.000	84,000
4.8 Valorisation	Subventions et marchés	10	250.000	2.500
Sous total				216,600
<b>ACTION 5 – Coopération politique</b>				
5.1 Rencontres des jeunes, des responsables de politiques de la jeunesse	Projets	75	200.000	15,000
5.2 Soutien aux activités de recherche	Subventions et marchés	43	255.000	10,965
5.3 Coopération avec des Organisations internationales	Accords internationaux	8	1.000.000	8,000
Sous total				33,965
<b>TOTAL GENERAL</b>				<b>850,443</b>

## 7. INCIDENCE SUR LES EFFECTIFS ET LES DÉPENSES DE FONCTIONNEMENT

### 7.1 Incidence sur les ressources humaines

Types d'emplois		Effectifs à affecter à la gestion de l'action par utilisation des ressources existantes et/ou supplémentaires		Total	Description des tâches découlant de l'action
		Nombre d'emplois permanents	Nombre d'emplois Temporaires		
Fonctionnaires ou Agents temporaires	A	13	1	13	Mise en œuvre du programme
	B	11		12	
	C	6		6	
Autres ressources Humaines END/AUX		4 (END) 3 (AUX B)		4 (END) 3 (AUX B)	
Total		37	1	38	

### 7.2 Incidence financière globale des ressources humaines

Type de ressources humaines	Montants en euros	Mode de calcul *
Fonctionnaires Agents temporaires	3.240.000 € 108.000 €	30 X 108.000 1 X 108.000
Autres ressources humaines (indiquer la ligne budgétaire)	180.000 €(END) 324.000€(Auxiliaires)	4 X 45.000 3 X 108.000
Total	3.852.000	

Les montants correspondent aux dépenses totales pour 12 mois.

### 7.3 Autres dépenses de fonctionnement découlant de l'action

Ligne budgétaire (n° et intitulé)	Montants en euros	Mode de calcul
Enveloppe globale (Titre A7)		
A0701 – Missions	68.000	100 X 650 €+ 3.000 €(finances)
A07030 – Réunions	40.400	2 X 20 personnes X 1.010 €
A07031 – Comités obligatoires (1)	60.200	2 X 35 personnes X 860 €
A07032 – Comités non obligatoires (1)	-	
A07040 – Conférences	200.000	
A0705 – Etudes et consultations	-	
Autres dépenses (indiquer lesquelles)		
Systèmes d'information (A-5001/A-4300)		
Autres dépenses - partie A (indiquer lesquelles)		
Total	368.600	

Les montants correspondent aux dépenses totales de l'action pour 12 mois.

I.	Total annuel (7.2 + 7.3)	4.220.600 €
II.	Durée de l'action	7
III.	Coût total de l'action (I x II)	29.544.200 €

**The final breakdown of staff between the agency and the Commission for all EAC programmes will be reviewed when the extension of the mandate of the agency is proposed. This operation could lead to a lower increase in the number of posts financed by XX 01 01 compared to those presented in this financial statement.**

**The needs for human and administrative resources shall be covered within the allocation granted to the managing DG in the framework of the annual allocation procedures.**